Bringing light to sight in Kenya
The benefits of eliminating avoidable blindness and visual impairment

The Fred Hollows Foundation
Kenya Country Analysis
May 2014
For each $1 invested in the efforts to eliminate avoidable blindness and visual impairment, a return of $3.56 could be potentially realised in Kenya.

The burden of avoidable blindness and visual impairment affects 223 million individuals directly (Stevens, 2013). Eliminating avoidable blindness and visual impairment stands to generate substantial benefits to individuals, their carers and to economies more broadly.

**Key Statistics** - Kenya

**Benefit Cost Ratio (BCR) of 3.56**

**Population 2012**: 43.18 million  
**World Bank Region**: Sub-Saharan Africa (developing)

**GNI per capita (USD 2012)**: $850  
**Prevalence of blind & visually impaired**: 676,640

**Income level**: Low income

**Main causes of blindness & visually impaired**:

<table>
<thead>
<tr>
<th>Cause</th>
<th>Percentage</th>
</tr>
</thead>
<tbody>
<tr>
<td>Cataract</td>
<td>36%</td>
</tr>
<tr>
<td>Trachoma</td>
<td>19%</td>
</tr>
<tr>
<td>Glaucoma</td>
<td>9%</td>
</tr>
<tr>
<td>Total</td>
<td>65%</td>
</tr>
</tbody>
</table>

**Benefit Vs. Cost**

<table>
<thead>
<tr>
<th>$USD (millions)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Benefits</td>
</tr>
<tr>
<td>751.5 million</td>
</tr>
<tr>
<td>Costs</td>
</tr>
<tr>
<td>211.8 million</td>
</tr>
</tbody>
</table>

1 These revised data are lower than the previous calculations and are based on the WHO’s estimates of declining trends in visual impairment and blindness. A large portion of the difference stems from the newer reduced estimate of visual impairment in China. New data were attained from Stevens, 2013, Global Prevalence of Visual Impairment and Blindness. Previous data was from WHO 2010.


3 As per 1990 Rural Blindness Survey. For each country the level of detail on prevalence varies. As a result some countries may not have prevalence for cataract, glaucoma and other. Regardless of any missing prevalence rates, all forms of blindness outlined are included in the analysis (excluding Macular Degeneration which is not considered as ‘avoidable’). Note that all assumptions used specific to Kenya are outlined in Table 2.
**Introduction**

A series of four reports from PwC which were commissioned by The Fred Hollows Foundation and other key Non Government Organisations (NGOs) across the eye care sector analysed the costs and benefits of VISION 2020: The Right to Sight - the global initiative for the elimination of avoidable blindness and visual impairment, a joint program of the World Health Organisation and the International Agency for the Prevention of Blindness. The analysis culminates in the final report, *Investing in Vision* which presents the estimated cost benefit analysis associated with the elimination of avoidable blindness and visual impairment. At a global level, the benefits are shown to outweigh the costs by a factor of 2.1. Disaggregated by developing and developed countries, the global analysis shows that for developing countries, total benefits outweigh the costs by a factor of 4.0.4

Having established the value of investing in vision and eliminating avoidable blindness and visual impairment on a global and regional level, the next question is – what does this look like on a country level? This information is especially valuable for those operating on the ground to advocate to national governments that investing in vision is worthwhile. The approach to generate country level estimates has been to request national data from local experts and ministries of health. Our estimates have been reviewed by a reference group including subject matter experts and NGOs that operate in the country.

This country level analysis for Kenya takes place two years after the initial estimates of the cost to eliminate avoidable blindness and visual impairment were completed. Results are therefore reported for the period 2013-2020 and take into account the new prevalence data for Kenya and the declining trend in avoidable blindness and visual impairment prevalence globally.

**In Kenya, the benefits of eliminating avoidable blindness and visual impairment far exceed the investment required**

Kenya is located on the east coast of central Africa and is one of Africa’s largest countries, with a rapidly growing population of 43.18 million people. Although it is the biggest and most advanced economy in east and central Africa, Kenya is a developing country: 43 per cent of the population lives on less than $1.25 per day, while the country has a Human Development Index (HDI) of 0.519, placing it in the "Low Human Development" category.5

A Rapid Assessment of Avoidable Blindness (RAAB) survey conducted in Kenya identified avoidable causes of blindness (i.e. cataract, refractive error, trachoma, and corneal scarring) were responsible for 69.6% of blindness and 74.9% of visual impairment, with the prevalence of blindness in females being higher that of males over the age of 20.6

In Kenya, as found across the globe, the benefits to eliminating avoidable blindness and visual impairment are significant, overriding costs by a factor of over 3.5 times. That is, for each dollar invested in the efforts to eliminate avoidable blindness and visual impairment, a return of over $3.56 is experienced in Kenya. A summary of the benefits and costs is provided in Table 1 below.

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Table 1: Benefits and costs to eliminate avoidable blindness and visual impairment in Kenya 2013-2020 (USD 2013)

<table>
<thead>
<tr>
<th>Benefits ($  )</th>
<th>Costs ($  )</th>
</tr>
</thead>
<tbody>
<tr>
<td>Economic</td>
<td>$726.2 million</td>
</tr>
<tr>
<td>benefits</td>
<td>Primary &amp; secondary health system</td>
</tr>
<tr>
<td>Direct</td>
<td>$25.4 million</td>
</tr>
<tr>
<td>health benefit</td>
<td>Backlog of current prevalence &amp; incidence to 2020</td>
</tr>
<tr>
<td>TOTAL</td>
<td>quantified benefits</td>
</tr>
<tr>
<td>TOTAL</td>
<td>cost</td>
</tr>
</tbody>
</table>

**Benefit Cost Ratio of 3.56**

**Costs to eliminate avoidable blindness and visual impairment**

In Kenya, the cost to eliminate avoidable blindness and visual impairment between 2013 and 2020 totals **$211.8 million**. This amount represents the additional investment required beyond recurrent expenditure in eye health care to develop sustainable primary and secondary eye health care systems, as well as the investment required to treat the backlog of people currently experiencing blindness and visual impairment.

- The cost of treating and eliminating the backlog which includes prevalence and incidence by 2020 is **$11.1 million** over eight years. This equates to **$0.21 per capita**.

- The investment required to build an ideal eye health primary system to sustain the elimination of avoidable blindness and visual impairment is **$9.7 million** over eight years. This equates to **$0.19 per capita**.

- The investment required to build an ideal eye health secondary system to sustain the elimination of avoidable blindness and visual impairment is **$190.9 million** over eight years. This equates to **$3.67 per capita**.

A summary of these costs are depicted in Figure 1 below.

**Figure 1: Total costs of eliminating avoidable blindness and visual impairment in Kenya over eight years (USD 2013)**

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7 Values reported may not sum accurately due to rounding.
8 All dollar figures are reported in USD 2013.
9 Per capital has been calculated by dividing the relevant cost or benefit by the population in 2010.
10 Primary health care is care that is provided in the community – for example general practice. It incorporates treatment given by the first contact provider along with promotional, preventive and rehabilitative services provided by multi-disciplinary teams of health care professionals working collaboratively (Definition drawn from WHO).
11 Secondary care is an intermediate level of health care that includes diagnosis and treatment, often performed in a hospital. Patients who cannot be fully treated at the primary level are referred to secondary services, for example consultations with specialists.
The secondary health care costs comprise the majority of total expenditure in each year. This cost is driven by higher expenses to provide this care, including training and workforce costs.

**Benefits to eliminate avoidable blindness and visual impairment**

In total, the quantifiable benefits that arise from the elimination of avoidable blindness and visual impairment in Kenya accrue to between $751.5 million over eight years. Benefits quantified include:

- A productivity benefit of $599.1 million experienced when treated blind and visually impaired persons return to work, an economic benefit. This equates to $11.50 per capita.

- A productivity benefit of $126.3 million experienced by carers of treated blind and visually impaired persons who have increased opportunity to participate in the workforce, education or increased leisure time, an economic benefit. This equates to $2.43 per capita.

- The averted costs of $25.4 million associated with falls of those with blindness and visual impairment, a health benefit. This equates to $0.50 per capita.

- The averted deadweight loss of $0.7 million associated with the elimination of avoidable blindness and visual impairment, an economic benefit.

A summary of these benefits is depicted in Figure 2 below.

**Figure 2: Total benefits from eliminating avoidable blindness and visual impairment in Kenya over eight years (USD 2013)**

<table>
<thead>
<tr>
<th>Economic benefits</th>
<th>726.2 million</th>
</tr>
</thead>
<tbody>
<tr>
<td>Direct health benefit</td>
<td>25.4 million</td>
</tr>
</tbody>
</table>

**Productivity benefit to blind and visually impaired persons**

For those Kenyans of working age that are blind or visually impaired, addressing their blindness or visual impairment will generate a productivity benefit of $599.1 million over eight years.

This benefit has been calculated based on the assumptions that in Kenya, 51% of blind and visually impaired people are of working age and of these, the employment rate in the Kenyan blind and visually impaired population is 16%. This assumes that in the absence of blindness and visual impairment, those treated would be employed at the same rate as the national average (Taylor et al 2006, Roberts et al 2010).

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Values reported may not sum accurately due to rounding.
Productivity benefits to carers

In Kenya, it is assumed that there is one carer for every blind person, with carers assumed to experience lower productivity. If avoidable blindness or visual impairment is eliminated, it is expected that carers will be able to increase their productivity through employment, education or alternatively through additional leisure time. Therefore, it is assumed that all carers are at a productive loss, regardless of their age to a value of 10% of a person’s total average yearly productivity\(^\text{13}\). This equates to a productivity benefit of $126.3 million over eight years.

Deadweight loss cost averted

The deadweight loss cost in a country refers to the additional expenditure focused around those with avoidable blindness or visual impairment. The approach to estimate the value of averted deadweight loss uses direct health expenditure per person, assumed to equal falls related costs, the proportion of health costs funded by the government and the Marginal Cost of Public Funds (MCPF) for which the assumption of a ratio of 1.20 is used. This means that for every extra dollar of tax revenue raised, a cost of $0.20 incurred due to avoidable blindness and visual impairment.

Over the period from 2013 to 2020, the estimated averted deadweight loss from eliminating avoidable blindness and visual impairment is $0.7 million over eight years.

The direct health system costs averted for falls

The main co morbidity associated with avoidable blindness and visual impairment is the increased likelihood of a fall which places additional costs on the health system. Other co morbidities may include depression, however there is limited evidence with which to quantify its impact. The direct health benefit from eliminating avoidable blindness and visual impairment is calculated as the cost averted of additional health system expenditures related to falls. The assumption used to calculate the averted falls benefit has been made based on an average cost of falls across a number of developed countries in the literature (Cruess et al 2008). This cost was assumed to be an overestimate for Kenya and therefore it has been adjusted down for the analysis using a weighted GDP/capita approach. The benefit due to averted falls in Kenya is estimated to be $25.4 million from 2013-2020.

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\(^\text{13}\) The 10 per cent assumption for productivity loss is in line with the approach taken for the global estimates completed for this analysis.
**Country profile and select assumptions**

Key assumptions used in the calculation of the costs and benefits of eliminating avoidable blindness and visual impairment in Kenya are displayed in Table 2 below. The purpose of this analysis is to draw on the latest country specific data where possible to determine the costs and benefits of eliminating avoidable blindness and visual impairment.

**Table 2: Kenya profile**

<table>
<thead>
<tr>
<th>Data element</th>
<th>Value</th>
<th>Source</th>
</tr>
</thead>
<tbody>
<tr>
<td>Kenyan population, 2010</td>
<td>39.7 million</td>
<td>World Bank population data.</td>
</tr>
<tr>
<td>Number of avoidably blind and visually impaired Kenyans</td>
<td>676,640</td>
<td>Calculated based on prevalence data by condition obtained from the 1990 National Rural Blindness Survey as well as information from W. Mathenge et. al. 2007, Rapid assessment of avoidable blindness in Nakuru district, Kenya, Opthalmology 2007.</td>
</tr>
<tr>
<td>Portion of Kenyan prevalence that is working age (15-65)</td>
<td>51%</td>
<td>Assumption calculated based on Pascolini and Mariotti’s 2011 Global Estimates of Visual Impairment – in which 28% of total prevalence fell within the 15-49 age group.</td>
</tr>
<tr>
<td>Kenyan government portion of total health expenditure, 2011</td>
<td>40%</td>
<td>World Bank Indicators.</td>
</tr>
</tbody>
</table>

**Selected key assumptions used in the analysis**

- All results are reported in 2013 United States Dollars (USD 2013).
- The average annual salary is $1,050 per person. This salary is used for all estimates involving productivity and the workforce where working age is considered to be 15-65 years. Salary data for ophthalmologists and other eye health personnel was provided separately.
- This analysis does not include macular degeneration as this is not considered as ‘avoidable’.
- The assumptions used in this analysis are based off country level data provided by country managers.